

GOVERNMENT OF KARNATAKA

# ACCOUNTS AT A GLANCE

# 2006-2007

ACCOUNTANT GENERAL (ACCOUNTS & ENTITLEMENT) KARNATAKA, BANGALORE.

#### Preface

The Annual Accounts of the State Government are prepared and examined under the directions of the Comptroller and Auditor General of India (C&AG) in accordance with the requirements of Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971, for being laid before the Legislature of the State. The Annual Accounts consist of (a) Finance Accounts and (b) Appropriation Accounts. Finance Accounts are summary statements of accounts under the Consolidated Fund, Contingency Fund and the Public Account. The Appropriation Accounts record the Grant-wise expenditures against provisions approved by State Legislature and offer explanations for variations between the actual expenditure and the funds provided. The Accountant General (Accounts and Entitlement) prepares the State Finance Accounts and Appropriation Accounts.

"Accounts at a Glance" provides a broad overview of Governmental activities, as reflected in the Finance Accounts and the Appropriation Accounts. The information is presented through brief explanations, statements and graphs.

We look forward to suggestions that would help us in improving the publication.

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Place: Bangalore Date:

(L. Angam Chand Singh) Accountant General (A&E) Karnataka

## **CHAPTER I**

#### **OVERVIEW**

The monthly accounts of the State Government are compiled and consolidated from the accounts submitted by the District Treasuries, Public Works and Forest Divisions etc., to the Accountant General (Accounts and Entitlement). Besides, the Finance Accounts and the Appropriation Accounts are prepared annually by the Accountant General under the directions of the Comptroller and Auditor General of India in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The accounts of Government are kept in the following three parts:

PartIConsolidated FundPartIIContingency FundPartIIIPublic Account

There are two main divisions under the Consolidated Fund.

The Revenue division (Revenue Account) deals with the proceeds of taxation and other receipts classed as revenue and the expenditure met there from, the net result of which represents the revenue surplus or deficit for the year.

In the Capital division, the section 'Receipt Heads (Capital Account)' deals with receipts of capital nature that cannot be applied as a set off to capital expenditure. The section 'Expenditure Heads (Capital Account)' deals with expenditure met usually from borrowed funds with the object of increasing concrete assets of a material and permanent character. It also includes receipts of a capital nature that are applied as a set off to capital expenditure. The section 'Public Debt, Loans and Advances, etc.' comprises loans raised and their repayments by Government such as 'Internal Debt' and 'Loans and Advances' made (and their recoveries) by Government.

In the Contingency Fund, the transactions connected with Contingency Fund established under Article 267 of the Constitution of India are recorded.

In the Public Account, the transactions relating to 'Debt' (other than those included in Part I), 'Deposits', 'Advances', 'Remittances' and ' Suspense' are recorded.

Annual Accounts of the Government of Karnataka for the year 2006-07 have recently been presented to the State Legislature. Audit Reports of the Comptroller and Auditor General of India for the year 2006-07 are being presented separately.

#### Finance Accounts

Finance Accounts present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the revenue and capital accounts, the accounts of the public debts and the liabilities and assets as worked out from the balances recorded in the accounts.

During 2006-07 total receipts\* amounted to Rs.18,03,64.33 crore comprising Rs.3,75,86.94 crore revenue receipts (Rs.2,86,75.36 crore Tax revenue, Rs.40,98.41 crore Non-Tax revenue and Rs.48,13.17 crore Grants-in-aid and Contributions), Rs.36,05.92 crore capital receipts (Rs.35,45.94 crore receipts under 'Public Debt' and Rs.59.98 crore recovery of 'Loans and Advances'), Rs.13,91,71.47 crore under 'Public Account;.

Disbursements\* during the year were Rs.18,01,84.60 crore – Rs.3,34,35.43 crore on revenue account and Rs.1,06,49.17 crore on capital account (Rs.85,42.57 crore on Capital Outlay, Rs.17,49.37 crore under 'Public Debt' and Rs.3,57.23 crore under 'Loans and Advances') and Rs.13.28 crore under Contingency Fund and Rs.13,60,86.72 crore under 'Public Account'. During the year the cash balance increased by Rs.1,79.73 crore.

#### Appropriation Accounts

Appropriation Accounts bring out the expenditure of the State Government against amounts voted and charged by the State Legislature and supplement the Finance Accounts. These comprise accounts of one charged Appropriation and twenty eight voted Grants.

Appropriation Acts, 2006 and 2007 had projected a gross expenditure of Rs.5,24,92.16 crore, including the Supplementary Grants totalling Rs.73,93.07 crore, voted by State Legislature during the year. An amount of Rs.16,64.46 crore was projected as recoveries in reduction of expenditure.

Appropriation Accounts 2006-07 show disbursements aggregating Rs.4,46,69.03 crore (revenue expenditure Rs.3,38,83.10 crore plus capital expenditure Rs.1,07,85.93 crore) against the aggregate budget provision of Rs.5,24,92.16 crore, resulting in saving of Rs.78,23.13 crore against Grants and Appropriations. Of this, Rs.30,07.21 crore was under the Grant/ Appropriation controlled by Finance Department, Rs.12,53.44 crore under Housing and Urban Rs.7,53.57 Development Department, crore under Water Resources Department, Rs.6,51.05 crore under Public Works Department, Rs.4,55.90 crore under Rural Development and Panchayat Raj Department, Rs.3,94.00 crore under Agriculture and Horticulture Department, Rs.3,11.25 crore under Health and Family Welfare Department, Rs.2,44.46 crore under Education Department, Rs.2,12.56 crore under Women and Child Development Department, Rs.1,98.32 crore under Home and Transport Department, Rs.1,25.36 crore under Infrastructure Development Department, Rs.92.22 crore under Animal Husbandry and Fisheries Department, Rs.91.56 crore under Department of Personnel and Administrative Reforms Department, Rs.85.90 crore under Social Welfare Department, Rs.73.35 crore under Energy Department, partly offset by excess of Rs.4,04.63 crore under Revenue Department.

Recoveries in reduction of expenditure amounted to Rs.5,84.43 crore, reflecting a decrease of Rs.10,80.03 crore vis-à-vis budget estimates.

<sup>\*</sup> Graphic representation of receipts and disbursements with components of revenue receipts and revenue expenditure are shown at pages 5 and 7 respectively.

## **CHAPTER II**

## **HIGHLIGHTS OF ACCOUNTS**

SI.	SI. Particulars		B.E 2006-07 Actuals			Percentage of Actuals	Percentage of Actuals
No.	i in cicular 5	(Rupees i		in crore)		to B.E.	to SGDP *
01.	Tax Revenue	2,71,42.68		2,86,75.36		105.65	14.78
02.	Non-Tax Revenue	40,88.43		40,98.41		100.24	2.11
03.	Grants-in-aid & Contributions	46,43.96		48,13.17		103.64	2.48
04.	Revenue Receipts (1+2+3)	3,58,75.07		3,75,86.94		104.77	19.37
05.	Recovery of Loans & Advances	44.61		59.98		134.45	0.03
06.	Other Receipts						
07.	Borrowings and Other Liabilities	52,10.56	(#)	46,88.31	(\$)	89.98	2.42
08.	Capital Receipts (5+6+7)	52,55.17		47,48.29		90.35	2.45
09.	Total Receipts (4+8)	4,11,30.24		4,23,35.23		102.93	21.82
10.	Non-Plan Expenditure (NPE) (11+13)	2,65,27.48		2,57,65.80		97.13	13.28
11.	NPE on Revenue Account	2,64,80.95		2,55,82.89		96.61	13.19
12.	NPE on Interest Payments out of 11	43,66.02		42,36.40		97.03	2.18
13.	NPE on Capital Account	46.53		1,82.91		393.10	0.09
14.	Plan Expenditure (PE) (15+16)	1,46,02.76		1,65,69.43		113.47	8.54
15.	PE on Revenue Account	78,59.59		78,52.54		99.91	4.05
16.	PE on Capital Account	67,43.17		87,16.89		129.27	4.49
17.	Total Expenditure {(10+14) = (18+19)}	4,11,30.24		4,23,35.23		102.93	21.82
18.	Revenue Expenditure (11+15)	3,43,40.54		3,34,35.43		97.36	17.23
19.	Capital Expenditure (13+16)	67,89.70	(a)	88,99.80	(b)	131.08	4.59
20.	Revenue Surplus (4-18)	15,34.53		41,51.51		270.54	2.14
21.	Fiscal Deficit {(17) - (4+5+6) = 7}	52,10.56		46,88.31	_	89.98	2.42

(\*) SGDP for 2006-07: Rs.19,40,09 crore (Source: Overview of Budget 2007-08).

(#) Comprises net contribution from (i) 'E Public Debt' (Rs.14,25.02 crore); (ii) 'Public Account' (Rs.38,13.00 crore) and (iii) 'Cash Balance' (Rs.-27.46 crore).

(\$) Comprises net contribution from (i) 'E Public Debt' (Rs.17,96.57 crore); (ii) 'Contingency Fund' (Rs. -13.28 crore); (iii) 'Public Account' (Rs.30,84.75 crore) and (iv) 'Cash Balance' (Rs.-1,79.73 crore).

(a) Comprises provision on 'Capital Outlay' (Rs.65,53.51 crore) and 'F Loans and Advances' (Rs.2,36.19 crore).

(b) Comprises expenditure incurred on 'Capital Outlay' (Rs.85,42.57 crore) and 'F Loans and Advances' (Rs.3,57.23 crore).

## **RECEIPTS AND DISBURSEMENTS**

			(Rupees in crore)
Total Receipts	4,23,35.23	Total Disbursements	4,23,35.23
Revenue Receipts	3,75,86.94 (88.78)	Revenue Disbursements	3,34,35.43 (78.98)
Capital Receipts @	47,48.29 (11.22)	Capital Disbursements &	88,99.80 (21.02)

The following table summarises the Accounts for 2006-07.

#### Note - Figures in parentheses indicate percentage to total receipts / total disbursements

@ Capital Receipts comprise net receipts under E - Public Debt (Rs. 17,96.57 crore), receipts under F - Loans and Advances (Rs.59.98 crore), net Contingency Fund (Rs.-13.28 crore), net Public Account (Rs.30,84.75 crore) and increase in Cash Balance (Rs.-1,79.73 crore).

& Capital Disbursements comprise expenditure on Capital Outlay (Rs.85,42.57 crore) and loans and advances given by the State Government (F- Loans Rs.3,57.23 crore).

#### RECEIPTS

#### **Revenue Receipts**

Total Tax Revenue of Rs.2,86,75.36 crore and Non-Tax Revenue of Rs.40,98.41 crore formed 14.78 *per cent* and 2.11 *per cent* respectively of the SGDP.

Major contributors to revenue were:

Head of Account	Rupees in crore	
Taxes on Sales, Trade etc.	1,17,61.72	(6.06)
State Excise	44,95.48	(2.32)
Stamps and Registration Fees	32,05.80	(1.65)
Miscellaneous General Services	18,92.46	(0.98)
Corporation Tax	16,77.34	(0.86)
Taxes on Vehicles	13,74.50	(0.71)
Taxes on Goods and Passengers	11,47.20	(0.59)
Union Excise Duties	11,13.07	(0.57)
Customs	10,48.23	(0.54)
Taxes on Income Other than Corporation Tax	10,18.57	(0.53)

(Amount of revenue as a *per cent* of SGDP is indicated in parentheses. SGDP for 2006-07: Rs.19,40,09 crore)

Net tax receipts during the year was more than the budget estimates by Rs.15,32.68 crore, mainly on account of more collection of revenue under Stamps and Registration Fees (Rs.6,19.69 crore), State Excise (Rs.4,35.14 crore), Other Taxes and Duties on Commodities and Services (Rs.1,34.16 crore) and in the share of allocable taxes received from Union Government under Corporation Tax (Rs.3,06.30 crore), Taxes on Income other than Corporation Tax (Rs.1,42.13 crore), Customs (Rs.1,40.33 crore) and Service Tax (91.49 crore). This was partly offset by less receipt compared to the budget estimates mainly under Taxes on Sales, Trade etc (Rs.6,68.38 crore) and Miscellaneous General Services (Rs.5,81.74 crore).

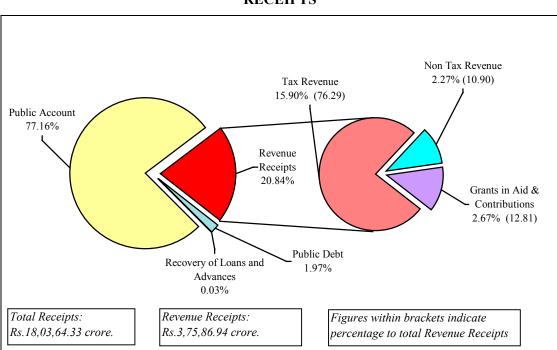
Components	Actuals (Rupees in crore)	Percentage to total Revenue Receipts
A. Tax Revenue*	2,86,75.36	76.29
Taxes on Income and Expenditure	30,89.58	8.22
Taxes on Property and Capital Transactions	33,16.67	8.83
Taxes on Commodities and Services	2,22,69.11	59.24
B. Non-Tax Revenue	40,98.41	10.90
Fiscal Services		
Interest Receipts, Dividends and Profits	3,95.67	1.05
General Services	21,26.81	5.66
Social Services	1,47.57	0.39
Economic Services	14,28.36	3.80
C. Grants-in-aid and Contributions	48,13.17	12.81
TOTAL-REVENUE RECEIPTS	3,75,86.94	100.00

Share of various tax revenue, non-tax revenue and grants-in-aid and contributions to total revenue receipts is given below:

(\* Includes Rs.53,74.33 crore being the State's share of allocable taxes received from Union Government).

#### **Capital Receipts**

Capital Receipts during the year was less than the budget estimates by Rs.5,06.88 crore, Rs.5,22.25 crore less under Borrowings and Other Liabilities and Rs.15.37 crore more in respect of recovery of Loans and Advances.



RECEIPTS

#### DISBURSEMENTS

#### **Revenue Disbursements**

Revenue Disbursement of Rs.3,34,35.43 crore (net) was 17.23 *percent* of SGDP. It was less than budget estimates by Rs.9,05.11 crore - less disbursement under Plan (Rs.7.05 crore) and under Non-Plan (Rs. 8,98.06 crore).

#### Capital Disbursements

Capital Disbursements of Rs.88,99.80 crore were 4.59 *percent* of the SGDP. It was more than budget estimates by Rs.21,10.10 crore, Rs.19,73.72 crore more under Plan and Rs.1,36.38 crore more under Non-plan.

#### Plan Disbursements

Plan disbursements during 2006-07 were Rs.1,65,69.43 crore consisting of Rs.78,52.54 crore under Revenue and Rs.87,16.89 crore under Capital. During the year 2006-07, Plan Disbursements were Rs.1,54,49.32 crore under State Plans and Rs. 11,20.11 crore under Central Plan Schemes. State's share and Centre's share of Centrally Sponsored Plan Schemes are included under State Plan and Central Plan schemes respectively.

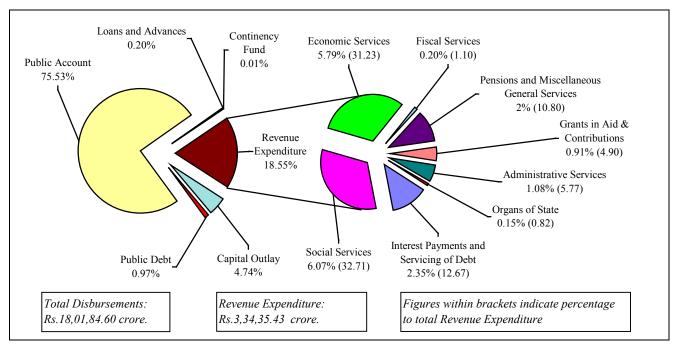
#### Non-Plan Disbursements

Non-plan disbursements during 2006-07 were Rs.2,57,65.80 crore, consisting of Rs.2,55,82.89 crore under Revenue and Rs.1,82.91 crore under Capital.

Sectoral distribution of expenditure and its percentage to total revenue expenditure is given below.

Components	Amount (Rupees in crore)	Percentage to Total Revenue Expenditure
A. Fiscal Services	3,68.56	1.10
Collection of Taxes on Income and Expenditure	2.88	0.01
Collection of Taxes on Property and Capital transactions	1,46.26	0.44
Collection of Taxes on Commodities and Services	1,98.17	0.59
Other Fiscal Services	21.25	0.06
B. Organs of State	2,74.60	0.82
C. Interest Payments and Servicing of debt	42,36.40	12.67
D. Administrative Services	19,29.31	5.77
E. Pensions and Miscellaneous General Services	36,10.56	10.80
F. Social Services	1,09,36.71	32.71
G. Economic Services	1,04,40.24	31.23
H. Grants-in-aid and Contributions	16,39.05	4.90
TOTAL EXPENDITURE (REVENUE ACCOUNT)	3,34,35.43	100.00

#### SECTORAL DISTRIBUTION OF EXPENDITURE AND ITS PERCENTAGE TO TOTAL REVENUE EXPENDITURE



#### DISBURSEMENTS

## **TREND OF EXPENDITURE**

Trend of expenditure in some important sectors between 2002-03 and 2006-07 is brought out below:

	2002-03		2003-04		2004-05		2005-06		2006-07	
Sector	Actual Expendi-	Percent to B.E./								
	ture	<i>R.E.</i>	ture	<i>R.E</i> .	ture	<i>R.E</i> .	ture	<i>R.E</i> .	ture	<i>R.E.</i>
					(Rupees	in crore)				
A. Social Services										
Education, Sports,	35,64.01	92.32	37,66.02	94.44	43,57.91	99.30	48,37.40	100.02	57,03.21	103.76
Art and Culture		96.57		98.29		96.81		98.69		96.52
Health & Family	9,53.65	85.09	9,58.93	89.93	10,35.61	97.29	11,38.50	93.79	12,06.66	89.56
Welfare		88.29		93.67		97.16		97.91		84.77
<b>B.</b> Economic Service	25									
Agriculture and	10,77.10	77.95	13,48.92	99.78	20,64.91	111.48	28,66.65	114.37	31,40.84	110.80
Allied Activities	-	92.50	-	87.49	-	96.96	-	112.25	-	110.01
Rural	5,22.55	103.12	4,55.07	75.32	6,96.86	101.23	7,76.00	87.13	9,06.80	93.03
Development		106.00		64.59		95.16		87.22		92.43
Irrigation &	2,06.73	92.61	1,79.06	92.40	2,13.91	98.55	2,15.82	107.00	2,94.42	133.75
Flood Control		107.13		99.24		99.20		106.07		105.69
Energy	19,06.92	77.08	17,33.05	80.38	18,96.71 ^	118.30 ^	18,36.93	102.79	24,02.01	98.08
		71.97		91.70		119.05 ^		101.88		97.62
Transport	3,95.79	65.33	3,11.43	59.75	6,17.60	136.91	7,56.10	125.33	15,63.98	144.57
		73.12		69.78		107.58		88.04		102.08
General	3,23.71	84.89	3,61.78	97.26	6,49.68	201.41	9,50.91	216.64	14,01.49	352.27
Economic Services		86.14		100.06		201.24		201.07		327.53

#### STATEMENT OF EXPENDITURE IN SELECTED SECTORS

Note: Figures in italics indicate percentage to Revised Estimates.

(^) Differs from those shown in the Accounts at a Glance for 2004-05 due to proform corrections of book adjustments relating to Power subsidy for 2004-05.

## **DEBTS AND LIABILITIES**

Outstanding Public Debt at the end of 2006-07 was Rs.4,18,45.50 crore, comprising internal debt of Rs.3,26,45.86 crore and loans and advances from Central Government of Rs.91,99.64 crore. Other liabilities\* accounted under Public Account was Rs.1,58,36.67 crore.

The State also acts as a banker and trustee in respect of deposits like small savings collections, provident funds and deposits. There was an overall increase of Rs.36,49.54 crore in respect of such liabilities\* of State Government during 2006-07.

Interest payments on debt and other liabilities/obligations totalling Rs.42,36.40 crore constituted 12.67 *percent* of revenue expenditure of Rs.3,34,35.43 crore. Interest payments on public debt were Rs.36,68.02 crore (Internal debt Rs.29,13.64 crore and Loans and advances from Central Government Rs.7,54.38 crore) and Rs.5,68.38 crore on Other Liabilities\*. Expenditure on account of interest payments increased by Rs.4,71.57 crore during 2006-07.

Internal debt of Rs.28,91.48 crore was raised during the year 2006-07. The discharge of internal debt (Rs.10,12.34 crore) and interest paid on internal debt (Rs.29,13.64 crore) during the year was 135.78 *percent* of the internal debt raised during the year.

## **INVESTMENTS AND RETURNS**

Total investments in Statutory Corporations, Government Companies, Joint Stock Companies, Co-operative Banks and Societies etc., stood at Rs.1,86,98.37 crore at the end of 2006-07. Dividend/ interest received during the year was Rs.19.54 crore (i.e., 0.10 *per cent* on investment). During 2006-07, investments increased by Rs.46,45.84 crore. The dividend/ interest income increased by Rs.2.59 crore.

## LOANS AND ADVANCES BY THE STATE GOVERNMENT

Total loans and advances made by the State Government at the end of 2006-07 were Rs.62,40.83 crore. Recovery<sup>#</sup> of principal amount aggregating Rs.8,22.32 crore and interest on loan amounting to Rs.14,34.33 crore was in arrears at the end of March 2007.

Total loans and advances to Government Corporations / Companies, non-Government Institutes, Local Bodies etc., at the end of 2006-07 were Rs.56,08.23 crore<sup>\$</sup>.

#### Financial assistance to local bodies and others

Assistance to Local Bodies etc., during 2006-07 was Rs.1,39,15.20 crore. It increased from Rs.76,75.35 crore in 2002-03 to Rs.1,39,15.20 crore in 2006-07, which denoted a 81.30 *percent* increase in the last five years. Zilla Panchayat institutions consumed the major portion (56.52 *percent*) of the total grant during the five years from 2002-03 to 2006-07.

<sup>(\*)</sup> Includes Small savings, Provident Funds, Insurance and Pension Funds, Reserve Funds and Deposits.

<sup>(#)</sup> Does not include recoveries in arrears of loans detailed accounts of which are maintained by the Departmental Officers.

<sup>(\$)</sup> Total loans excluding loans and advances given to Co-operatives and Individuals.

## **APPROPRIATION ACCOUNTS**

The Appropriation Accounts of the Government of Karnataka for the year 2006-07 present the accounts of sums expended in the year ended 31st March 2007, compared with the sums specified in the Schedules appended to the Appropriation Acts passed by the State legislature under Articles 204 and 205 of the Constitution of India.

The Appropriation Accounts show that in the year 2006-07, there was actual expenditure of Rs.4,46,69.03 crore, comprising Rs.3,38,83.10 crore Revenue Expenditure, Rs.86,79.33 crore Capital Expenditure, Rs.17,49.37 crore repayment of Debt and Rs.3,57.23 crore Loans and Advances by the State Government. There were savings/excess under Revenue / Capital / Public Debt / Loans and Advances with reference to total grants allocated by the State Legislature.

								(Rup	ees in	crore)
Sl. No.	Nature of expenditure		Original grant	Supple- mentary grant	Total	Actual expendi- ture	Savings (-) Excess (+)			eappro- iation #
1	Revenue	Voted	3,07,30.50	40,01.58	3,47,32.08	2,95,76.46	(-)	51,55.62	(-)	23,43.32
		Charged	44,53.36	11.71	44,65.07	43,06.64	(-)	1,58.43	(-)	4.02
2	Capital	Voted	72,76.02	31,99.40	1,04,75.42	86,79.23	(-)	17,96.19	(-)	2,21.40
		Charged	0.30		0.30	0.10	(-)	0.20		
3	Public Debt	Charged	23,04.39		23,04.39	17,49.37	(-)	5,55.02	(-)	8,58.17
4	Loans and Advances	Voted	3,34.53	1,80.37	5,14.90	3,57.23	(-)	1,57.67	(-)	24.11
	Total	Voted	3,83,41.05	73,81.35	4,57,22.40	3,86,12.92	(-)	71,09.48	(-)	25,88.83
		Charged	67,58.05	11.71	67,69.76	60,56.11	(-)	7,13.65	(-)	8,62.19

# Net of reappropriation and surrender.

## Details of persistent savings on a few selected grants/ appropriations are given below:

Year	Grant No. and Name *	Total allocation (Rupees in crore)	Percentage of Savings to total grant
	<b>REVENUE - VOTED</b>		
2002-03	01 & 02	5,91.99	24.89
2003-04		7,50.39	20.49
2004-05	01 Agriculture & Horticulture	8,96,15	12.19
2005-06	of Agriculture & Holficulture	10,63.96	38.54
2006-07		12,59.30	30.88
2002-03	14,15,16,17,18,19 & 26	27,25.10	19.87
2003-04		44,55.72	20.00
2004-05	03 Finance	55,17.31	24.30
2005-06	05 Finance	56,20.61	26.55
2006-07		63,71.00	36.06
2002-03	22,23 & 24	1,62.23	10.52
2003-04		1,59.84	19.16
2004-05	04 Department of Personnel and Administrative Reforms	1,97.45	17.05
2005-06	14 Department of reisonner and Administrative Reforms	1,57.85	14.74
2006-07		2,36.68	29.28

Year	Grant No. and Name *	Total allocation (Rupees in crore)	Percentage of Savings to total grant
	REVENUE - VOTED	/	1
2002-03	46 Rural Development and Panchayat Raj	12,98.13	20.81
2003-04		9,91.13	46.64
2004-05	07 Rural Development and Panchayat Raj	12,12.96	9.20
2005-06		11,12.59	14.17
2006-07		13,48.81	5.02
<u>.</u>			
2002-03	30 Forest, Ecology and Environment	3,10.10	22.76
2003-04		3,51.66	28.70
2004-05	08 Forest Foology and Free month	3,16.83	23.55
2005-06	08 Forest, Ecology and Environment	3,10.62	15.33
2006-07		4,01.30	15.92
<u>.</u>			
2002-03	35 & 45	92.40	20.04
2003-04		2,95.81	57.71
2004-05		2,96.21	18.16
2005-06	09 Co-operation	10,47.74	1.61
2006-07		9,72.33	2.38
<u> </u>			<u> </u>
2002-03	48 Social Welfare	5,49.44	10.63
2003-04		5,58.36	27.00
2004-05		6,01.85	11.12
2005-06	10 Social Welfare	7,33.48	7.90
2006-07		9,90.97	6.59
	•		
2002-03	37 & 62	8,97.49	26.94
2003-04		14,08.47	20.13
2004-05	19 Urban Development	10,73.76	11.61
2005-06	19 Oldan Development	16,03.69	16.13
2006-07		35,07.35	31.14
2002-03	50 & 51	10,97.85	17.19
2003-04		10,57.38	12.94
2004-05	22 Health and Family Welford	10,98.17	9.70
2005-06	22 Health and Family Welfare	12,95.36	15.52
2006-07		13,87.20	16.44
			<u> </u>
2002-03	13 Kannada and Culture	31.21	15.49
2003-04		44.33	11.59
2004-05	25 Konnodo and Cultura	34.05	24.09
2005-06	25 Kannada and Culture	46.53	12.42
2006-07		1,18.42	14.01

Year	Grant No. and Name*	Total allocation (Rupees in crore)	Percentage of Savings to total grant
	CAPITAL - VOTED		
2002-03	14,15,16,17,18,19 & 26	13.14	72.10
2003-04		30.19	85.00
2004-05	03 Finance	15.82	57.32
2005-06		96.07	97.61
2006-07		27.09	93.05
2002-03	46 Rural Development and Panchayat Raj	75.71	50.32
2002-03	40 Kurai Development and Fanenayat Kaj	2,43.26	51.26
2003-04	-	3,10.83	27.84
2005-06	07 Rural Development and Panchayat Raj	7,86.88	13.03
2006-07	-	11,31.88	34.30
2002-03	35 & 45	37.02	24.15
2003-04	_	10.90	79.54
2004-05	– 09 Co-operation	16.25	17.96
2005-06	_	18.14	11.97
2006-07		34.50	47.80
2002-03	48 Social Welfare	66.54	17.19
2003-04		1,04.93	15.80
2004-05	10 Social Welfare	87.34	36.70
2005-06	10 Social Wenale	1,29.10	48.59
2006-07		1,85.03	11.15
2002-03	5,6,7,8 & 53	4,84.27	24.62
2002-03	5,0,7,8 <b>&amp;</b> 55	1,69.63	30.27
2003-04	-	2,14.80	23.77
2005-06	18 Commerce and Industries	1,66.45	31.14
2006-07		1,50.00	43.86
2002-03	37 & 62	2,22.15	12.85
2003-04	-	3,22.81	21.49
2004-05	19 Urban Development	3,77.94	26.47
2005-06	-	3,61.42	32.62
2006-07		4,51.89	16.10
2002-03	50 & 51	56.32	10.38
2003-04		45.25	18.49
2004-05	22 Health and Family Welfare	43.61	80.40
2005-06		88.01	85.61
2006-07		2,29.83	36.19

\* Government of Karnataka has rationalised the demands (Grants) to align them with the departments. Therefore, cases where more than one grant has been merged, name of the Grant for the year 2003-04, 2004-05 and 2005-06 only has been indicated and for the earlier years only the grant numbers in respect of the grants that correspond closest to those of 2003-04 that have been referred for comparison, have been indicated.

#### **RECONCILIATION OF ACCOUNTS**

Accuracy and reliability of accounts depend, among other things, on timely reconciliation of the departmental figures with the accounts figures.

Consequent on online computerisation of treasuries and rendering compiled accounts by the treasuries a revised procedure for reconciliation has been prescribed by the State Government. According to the new procedure for reconciliation, the Drawing and Disbursing Officers shall reconcile the figures of expenditure with those booked in the treasuries and forward the statement of expenditure to their controlling officers. The District Controlling Officers shall consolidate the data furnished by the Drawing and Disbursing Officers and forward the district wise figures to the Chief Controlling Officers. The Chief Controlling Officers shall compile the figures in the statements forwarded by District Controlling Officers and reconcile the compiled figures with those furnished by Accountant General (A&E) in the monthly statement of Receipts and Expenditure. The Chief Controlling Officers are responsible for final reconciliation and forwarding certificates of reconciliation to the Accountant General (A&E).

As the prescribed procedure for reconciliation was not followed by the Chief Controlling Officers during 2006-07 also, State Government issued orders during April 2007 for carrying out reconciliation as a one time measure to rectify major misclassification excluding the misclassification under salary head of account and misclassification of less than Rs.1 lakh in a single bill. However, out of 303 Chief Controlling Officers (expenditure 224, receipts 79), 207 Officers (expenditure 147, receipts 60) had fully reconciled, 23 Chief controlling Officers (expenditure) had partially reconciled and 73 Chief Controlling Officers (expenditure 54, receipts 19) did not reconcile.

Some of the Officers who did not reconcile the figures were Secretaries to Government of Karnataka - Finance Department, Housing and Urban Development Department, Information and Technology Department, Finance Department (Zilla Panchayat), Finance Department (Expenditure), Rural Development and Panchayat Raj, Women and Child Development Department, Chief Engineer, CMO, Hydrology, Chief Engineer IPZ, Munirabad and Gulbarga, Director of Minorities, Director of Economics and Statistics and Commissioner for Watershed Development.

## SUBMISSION OF ACCOUNTS BY TREASURIES

There are 30 District treasuries in the State. During the year 2006-07, Treasury accounts received and accounted were 360. Delay noticed in rendering of monthly accounts by the treasuries, upto 15 days on 196 occasions, over 15 days and less than one month on 19 occasions and over one month and less than two months on 01 occasion is detailed below. Delay in rendering of accounts by the treasuries leads to delay in submission of monthly accounts by the Accountant General to the State Government.

Accounts for the month of	Total number of accounts received from the treasuries	Number of monthly accounts received late	Delay upto 15 days	Delay over 15 days and less than 1 month	Delay more than 1 month and less than 2 months
April 2006	30	17	16	01	
May 2006	30	14	13	01	
June 2006	30	20	18	02	
July 2006	30	18	17	01	
August 2006	30	20	20		
September 2006	30	23	17	06	
October 2006	30	16	15	01	
November 2006	30	19	18		01
December 2006	30	16	15	01	
January 2007	30	17	15	02	
February 2007	30	20	19	01	
March 2007	30	16	13	03	
Total	360	216	196	19	01

Treasurywise details of delay in the receipt of accounts is detailed below:

Name of the treasury/ treasuries		of monthly ounts	Delay over 15 days and	Delay more than 1 month and less
	Total	received late	less than 1 month	than 2 months
Bangalore (Urban)	12	11	10	01
Bangalore (Rural), Raichur	12	02	02	
State Huzur Treasury, Tumkur, Mysore, Gadag, Udupi	12	01	01	

## **CHAPTER-III**

## TRENDS IN GOVERNMENT REVENUE AND EXPENDITURE

Trends in Government Revenue Receipts and Revenue Expenditure from 2002-03 to 2006-07 are given below:

## **Revenue Receipts**

	(Rupees in crore)										
Year	Tax Revenue	Non-Tax Revenue	Grants-in-aid and Contribu- tions	Total Revenue Receipts	* SGDP	Percentage of Total Revenue Receipts to SGDP					
2002-03	1,32,25.91	12,77.67	16,65.18	1,61,68.76	11,74,92	13.76					
2003-04	1,58,14.94	29,58.37	19,86.57	2,07,59.88	12,85,56	16.15					
2004-05	1,99,50.76 ^	44,72.34 ^	21,46.56	2,65,69.66 ^	14,85,41	17.89					
2005-06	2,28,44.97	38,74.71	36,32.37	3,03,52.05	17,07,41	17.78					
2006-07	2,86,75.36	40,98.41	48,13.17	3,75,86.94	19,40,09	19.37					

## Revenue Expenditure

						(	(Rupees in crore)
Year	Revenue Expenditure	Total Expenditure #	SGDP *	Percentage increase over previous year			Percentage of Government' s Total
	(Actuals)			Revenue Expendi -ture	Total Expendi -ture	SGDP	Expenditure to SGDP
2002-03	1,88,14.50	2,81,67.31	11,74,92	1.12	24.23	8.86	23.97
2003-04	2,12,84.71	3,46,48.37	12,85,56	13.13	23.01	9.42	26.95
2004-05	2,49,31.85 ^	3,57,09.15 ^	14,85,41	17.13	3.06	15.55	24.04
2005-06	2,80,40.89	3,49,73.28	17,07,41	12.47	(-) 2.06	14.95	20.48
2006-07	3,34,35.43	4,40,84.60	19,40,09	19.24	26.05	13.63	22.72

\* State Gross Domestic Product (SGDP) – Source - Karnataka Directorate of Economics and Statistics, Bangalore for 2002-03 to 2005-06 and for 2006-07 'Overview of Budget' for 2007-08.

# Total expenditure accounted under Part I – Consolidated Fund (Government's Total Expenditure).

^ Differs from those shown in the Accounts at a Glance for 2004-05 due to proforma corrections of book adjustments relating to Power subsidy for 2004-05. The overall increase in Government's total expenditure during 2006-07 compared to 2002-03 has been Rs.1,59,17.29 crore.

					(1	Rupees	in crore)	
Areas of expenditure	2002-03	2003-04	2004-05	2005-06	2006-07	incre decre 2006	Percentage increase (+)/ decrease (-) in 2006-07 over previous year	
Interest Payments and Servicing of Debt	32,91.89	37,10.00	37,94.05	37,64.82	42,36.40	(+)	12.53	
Pensions and Miscellaneous General Services	19,14.58	33,15.75	38,94.66	38,94.76	36,10.56	(-)	7.30	
Administrative Services	13,11.67	14,07.01	15,47.91	17,32.40	19,29.31	(+)	11.37	
Agriculture and Allied Activities	10,77.10	13,48.92	20,64.91	28,66.65	31,40.84	(+)	9.56	
Rural Development	5,22.55	4,55.07	6,96.86	7,76.00	9,06.80	(+)	16.86	
Energy	19,06.92	17,33.05	18,96.71 ^	18,36.93	24,02.01	(+)	30.76	
Science, Technology and Environment	7.80	12.31	8.86	15.78	16.33	(+)	3.49	

Trend in major areas of Revenue Expenditure is shown in the following table:

## **GOVERNMENT ACCOUNT**

The total expenditure (Revenue and Capital) for the year is netted against total receipts (Revenue and non-debt Capital receipts) of the year and the surplus / deficit thereof is transferred to a separate ledger called 'Government Account'. In addition, net effect of Prior Period Adjustments, Miscellaneous Government Accounts etc., is also transferred to the ledger 'Government Account'. Thus, the ledger 'Government Account' represents the cumulative surplus / deficit of the operations of the Government. The details of the ledger 'Government Account' for the past five years are given below.

	•	(Rupees in	n crore)						
Year	Revenue Heads			Capital Heads			Other Heads <sup>(#)</sup>	Deficit	Cumulative deficit (-) /
	Receipts	Disburse- ments	Deficit (-) Surplus (+)	Rece- ipts	Disburse- ments	Deficit (-) Surplus (+)	Deficit (-) Surplus (+)	for the year	surplus (+) at the end of the year
2002-									
03	1,61,68.76	1,88,14.50	(-) 26,45.74		29,36.00	(-) 29,36.00	(+) 75.40	55,06.34	(-) 3,37,02.33
2003-									
04	2,07,59.88	2,12,84.71	(-) 5,24.83		30,29.39	(-) 30,29.39	(+) 92.03	34,62.19	(-) 3,71,64.52
2004-									
05	2,65,69.66 ^	2,49,31.85 ^	(+) 16,37.81 ^		46,73.68	(-) 46,73.68	(+) 74.18	29,61.69 ^	(-) 4,01,26.21 ^
2005-									
06	3,03,52.05	2,80,40.89	(+) 23,11.16		58,21.93	(-) 58,21.93	(+) 73.97	34,36.80	(-) 4,35,63.01
2006-									
07	3,75,86.94	3,34,35.43	(+) 41,51.51		85,42.57	(-) 85,42.57	(+) 47.08	43,43.98	(-) 4,79,06.99

(#) Miscellaneous Government Account.

(^) Differs from those shown in the Accounts at a Glance for 2004-05 due to proform corrections of book adjustments relating to Power subsidy for 2004-05.

## LIABILITIES

Liabilities of the State Government increased by Rs.2,04,48.55 crore from Rs.3,72,33.63 crore in 2002-03 to Rs.5,76,82.18 crore during 2006-07. Public debt, comprising internal debt of the State Government and loans and advances from the Central Government increased by Rs.1,56,76.19 crore from Rs.2,61,69.31 crore in 2002-03 to Rs.4,18,45.50 crore at the end of the current year. Article 293(1) of the Constitution of India empowers the State Government to borrow on the security of the Consolidated Fund of the State within such limits, if any, as may be fixed by the State Legislature from time to time.

Details of the Public Debt and total liabilities of the State Government are as under:

	(Rupees in crore)										
Year	Internal Debt	Loans & Advances from Central Government	Total Public Debt	Small Savings #	Provi- dent Funds	Other Obliga- tions *	Total Liabilities <sup>@</sup>	SGDP	Percent of total liability to SGDP		
2002-03	1,40,82.40	1,20,86.91	2,61,69.31	26,28.17	26,97.10	57,39.05	3,72,33.63	11,74,92	31.69		
2003-04	1,98,33.31	1,08,82.90	3,07,16.21	29,09.96	29,74.34	53,66.17	4,19,66.68	12,85,56	32.64		
2004-05	2,61,65.18	90,31.06	3,51,96.24	31,91.24	32,78.44	52,74.05	4,69,39.97	14,85,41	31.60		
2005-06	3,07,66.71	92,82.22	4,00,48.93	35,00.28	36,25.27	50,61.58	5,22,36.06	17,07,41	30.59		
2006-07	3,26,45.86	91,99.64	4,18,45.50	38,10.15	39,74.78	80,51.75	5,76,82.18	19,40,09	29.73		

(#) Includes Savings Deposits/ Certificates, Trusts & Endowments and Insurance & Pension Funds.

(\*) Includes Reserve Funds and Deposits.

(@) Comprises Public Debt, Small savings, Provident Funds and Other Obligations.

## **STATE PROVIDENT FUND**

The details of transactions from the State Provident Fund are shown in the following table:

_						(Rupees in crore)
Year	Opening Balance	Receipts <sup>&amp;</sup>	Payments	Net accretion for the year	Closing Balance	Interest on balance of P.F
2002-03	23,90.60	7,45.50	4,39.00	3,06.50	26,97.10	2,17.06
2003-04	26,97.10	7,43.64	4,66.40	2,77.24	29,74.34	2,17.62
2004-05	29,74.34	8,10.36	5,06.26	3,04.10	32,78.44	2,39.29
2005-06	32,78.44	8,53.62	5,06.79	3,46.83	36,25.27	2,62.75
2006-07	36,25.27	9,16.41	5,66.90	3,49.51	39,74.78	2,91.16

(&) Includes Interest indicated in the last column of the table.

## **GUARANTEES**

The position of guarantees by the State Government for the payment of loans and capital and interest thereon raised by Statutory Corporations, Government Companies, Corporations, Cooperative Societies etc., is given below.

(Rupees in cror								
At the end of the year	Amount Guaranteed	Amount outstanding						
	(Principal only)	Principal	Interest					
2002-03	2,09,72.85	1,27,99.61	5,14.07					
2003-04	2,12,24.69	1,39,13.93	2,65.29					
2004-05	1,99,09.51	1,12,93.11	2,80.89					
2005-06	2,01,07.33	88,75.89	1,08.04					
2006-07	1,97,92.93	97,28.54	1,50.94					

### WAYS AND MEANS ADVANCE

The State Government, in order to maintain and sustain its liquidity position, takes Ways and Means Advances from the Reserve Bank of India and thereafter, draws upon overdraft whenever there is shortfall in the agreed minimum cash balance in its account with the Reserve Bank of India. The State Government is required to maintain the minimum cash balance of Rs.2.63 crore with Reserve Bank of India. The larger the amount and greater the number of times such ways and means advances are taken or drawals made, the more it reflects on the adverse position of the cash balance of the State Government. Following table shows the number of days Ways and Means Advances and Overdraft was obtained during last 5 years.

		2002-03	2003-04	2004-05	2005-06	2006-07
i)	Number of days on which minimum balance was maintained					
	a. Without obtaining any advance	195	170	304	365	365
	b. By obtaining Ways and Means Advance	169	163	61		
ii)	Number of days on which overdraft was taken	1	33			

## GENERAL CASH BALANCES

The closing cash balance according to the Reserve Bank of India was Rs.1,15.44 crore (Credit) against the general cash balance of Rs.2,31.87 crore (Debit) reflected in State Government accounts. The difference was Rs.1,16.43 crore (Credit).

Investments held in the Cash Balance Investment Account\* as on 31<sup>st</sup> March 2007 were Rs.55,23.77 crore.

Other cash balances and investments comprising cash with departmental officers (Rs.4.35 crore), permanent advances with departmental officers (Rs.1.57 crore) and investments of earmarked funds (Rs.3,43.20 crore) as on 31<sup>st</sup> March 2007 were Rs.3,49.12 crore.

<sup>\*</sup> This account is intended for the record of transactions relating to temporary investment of cash balance in short term loans or other Government securities.

The Cash Balance with Reserve Bank of India increased from Rs.(+) 52.16 crore at the beginning of the year 2006-07 to Rs.(+) 2,31.88 crore at its end, the details of sources and application of funds being as follows:

	SOURCES		APPLICATION				
Sl.	Items	Amount	Sl.	Iter	ns	Amount	
No.		(Rs. in crore)	No.			(Rs. in crore)	
1.	<b>Opening Cash balance</b>	+ 52.16	1.	Revenue expen	diture		
				Non plan	2,55,82.89		
				Plan	78,52.54	3,34,35.43	
2.	State's share of Union Taxes	53,74.33	2.	Capital expendi	ture		
				Non plan	1,31.79		
				Plan	84,10.78	85,42.57	
3.	State's own revenue	2,73,99.44	3.	Loans and adva	nces repaid-		
	collection			To Central			
4.	Central grants/assistance -	48,13.17		Government	7,37.03		
	other than loans			To others	10,12.34	17,49.37	
5.	Miscellaneous receipts		4.	Loans and advances given		3,57.23	
6.	Receipts from public debt,	53,55.98					
	small savings, deposits and						
	advances (other than central						
	loans)	6.54.46					
7.	Receipts from	6,54.46					
8.	Central loans Recoveries from	50.09					
ð.	borrowers	59.98					
9.	Net contribution from	(-) 13.28		4			
).	Contingency Fund	(-) 15.20					
10.	Net effect of adjustment of						
	suspense and remittance						
	balances and increase /	6 20 24					
	decrease of reserve funds	6,20.24	5.	Closing Cash b	palance	+ 2,31.88	
				U			

## **CONTINGENCY FUND**

Contingency Fund of the State is designed to meet contingencies. The following details indicate the extent of use of this Fund during the year.

2002-03	2003-04	2004-05	2005-06	2006-07
29	19	20	20	22
73.84	59.89	1,57.37	54.56	73.39
0.23	0.16	0.43	0.13	0.14
	29 73.84	29 19   73.84 59.89	29     19     20       73.84     59.89     1,57.37	29     19     20     20       73.84     59.89     1,57.37     54.56

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